



POLICE

RANK IN CATEGORY

1st

SCORE (out of 10)



5.66

HOW TO READ THE DATA: Since each indicator has a different unit, to enable comparison, we rebased values to score the state's performance in a band of 1 to 10. The line graphs show how the state compares, on each indicator, against the other 6 small-sized states. The longer the lines, the better the state is doing. 'Worst value' and 'best value' point to the highest and lowest results in that indicator.

Budgets

	State value	State score (out of 10)	Worst value	Best value	State rank
Modernisation fund used (% , 2016-17)	NA		1	59	NA
Spend on police per person (Rs, 2015-16)	4,336		1,117	4,869	2

The state had the lowest constable vacancies among small states. It exceeded the sanctioned strength of officers.

Human Resources

Constables, vacancy (% , Jan 2017)	1.9		20.5	1.9	1
Officers, vacancy (% , Jan 2017)	-11.1		21.6	-11.1	1
Officers in civil police (% , Jan 2017)	22.0		10.7	33.0	2

Poor representation of women in police. Did well in nearly meeting its ST and OBC quotas.

Diversity

Share of women in police (% , Jan 2017)	6.9		4.3	12.2	4
Share of women in officers (% , Jan 2017)	7.5		3.5	20.2	3
SC officers, actual to reserved ratio (% , Jan 2017)	63		63	178	4
ST officers, actual to reserved ratio (% , Jan 2017)	95		54	125	2
OBC officers, actual to reserved ratio (% , Jan 2017)	81		20	184	2

Infrastructure

Population per police station (rural) (Jan 2017)	21,762		91,209	19,042	3
Population per police station (urban) (Jan 2017)	19,197		113,352	11,335	3
Area per police station (rural) (sq km, Jan 2017)	336		852	181	3
Area per police station (urban) (sq km, Jan 2017)	5		100	5	1

Workload

Population per civil police (persons, Jan 2017)	244		679	181	2
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Trends

Women in total police (pp, CY '12-'16)	0.42		0.33	0.85	6
Women officers in total officers (pp, CY '12-'16)	0.15		0.00	1.55	5
Constable vacancy (pp, CY '12-'16)	-3.90		3.35	-4.45	2
Officer vacancy (pp, CY '12-'16)	-3.76		2.07	-3.76	1
Difference in spend: police vs state (pp, FY '12-'16)	6.50		-4.82	6.50	1

Highest relative increase in police expenditure over 5 years among small states.

Data sources: Data on Police Organizations, Bureau of Police Research and Development (BPR&D); Combined Finance and Revenue Accounts of the Union and State Governments in India, Comptroller and Auditor General of India; Primary Census Abstract, Census 2011; Open Budgets India.

Notes: 1. Data for 'Jan 2017' is as of January 1, 2017. 2. SC: Scheduled castes; ST: Scheduled tribes; OBC: Other backward classes. 3. pp: percentage points (the difference between two percentages).

4. NA: Not available. 5. CY: Calendar year; FY: Financial year. 6. Civil police includes district armed reserve police. 7. Modernisation fund used: State contribution data was not available.



PRISONS

RANK IN CATEGORY

7th

SCORE (Out of 10)



3.43

HOW TO READ THE DATA: Since each indicator has a different unit, to enable comparison, we rebased values to score the state's performance in a band of 1 to 10. The line graphs show how the state compares, on each indicator, against the other 6 small-sized states. The longer the lines, the better the state is doing. 'Worst value' and 'best value' point to the highest and lowest results in that indicator.

Budgets

	State value	State score (out of 10)	Worst value	Best value	State rank
Spend per inmate (Rs, 2016-17)	40,123		22,354	95,982	2
Prison budget utilised (% , 2016-17)	100		55	100	1

1 in 4 sanctioned cadre staff positions vacant. Nearly 1 of 3 sanctioned officer posts vacant.

Human Resources

Officers, vacancy (% , Dec 2016)	35.7		50.0	11.1	3
Cadre staff, vacancy (% , Dec 2016)	25.8		28.3	8.8	4
Correctional staff, vacancy (% , Dec 2016)	NA*		100.0	42.9	NA
Medical staff, vacancy (% , Dec 2016)	NA*		33.3	-10.0	NA
Medical officers, vacancy (% , Dec 2016)	NA*		60.0	0.0	NA

Diversity

Women in prison staff (% , Dec 2016)	18.8		2.2	18.8	1
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Highest representation of women in prison staff among small states. Working strength of 16 women staff.

Infrastructure

Prison occupancy (% , Dec 2016)	132		132	37	4
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Workload

Inmates per officer (persons, Dec 2016)	41		100	20	3
Inmates per cadre staff (persons, Dec 2016)	5		7	2	1
Inmates per correctional staff (persons, Dec 2016)	NA		1,161	548	NA

Trends

Officer vacancy (pp, CY '12-'16)	1.81		7.34	-0.18	2
Cadre staff vacancy (pp, CY '12-'16)	4.49		4.49	-0.04	7
Share of women in prison staff (pp, CY '12-'16)	0.24		-1.50	0.79	3
Inmates per prison officer (% , CY '12-'16)	19.3		41.1	-1.7	6
Inmates per cadre staff (% , CY '12-'16)	18.1		33.0	0.3	6
Share of undertrial prisoners (pp, CY '12-'16)	-0.53		3.69	-4.92	4
Spend per inmate (% , FY '13-'17)	3.7		2.7	84.4	6
Prison budget used (pp, FY '13-'17)	5.37		-7.05	6.04	2
Difference in spend: prisons vs state (pp, FY '12-'16)	3.0		-9.4	113.0	1

Over 5 years, vacancies at the officer and cadre staff level increased, resulting in an increased workload.

Data sources: Prison Statistics India (PSI), National Crime Records Bureau (NCRB); Combined Finance and Revenue Accounts of the Union and State Governments in India, Comptroller and Auditor General of India; Primary Census Abstract, Census 2011; Open Budgets India.

Notes: 1. Data for 'Dec 2016' is as of December 31, 2016. 2. pp: percentage points (the difference between two percentages). 3. NA: Not available. 4. CY: Calendar year; FY: Financial year. 5. Correctional staff, vacancy; inmates per correctional staff: PSI data shows 0 correctional staff. 6. Medical staff/officers, vacancy: PSI data shows 0 medical staff/officers.



JUDICIARY

RANK IN CATEGORY

1st

SCORE (Out of 10)



5.36

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Budgets

	State value	State score (out of 10)	Worst value	Best value	State rank
Per capita spend on judiciary (Rs, 2015-16)	464		78	464	1

Human Resources

Population per High Court judge (2016-17)	244,231		2,338,689	244,231	1
Population per sub. court judge (2016-17)	45,228		81,396	30,386	3
High Court judge vacancy (% , 2016-17)	16.7		36.5	16.7	1
Sub. court judge vacancy (% , 2016-17)	34.1		52.0	6.5	5
High Court staff vacancy (% , 2016-17)	13.8		19.5	6.2	2

At the High Court level, the state had low vacancies amongst judges and non-judicial staff.

Diversity

Women judges (High Court) (% , Jun 2018)	33.3		0.0	33.3	1
Women judges (sub. court) (% , Jul 2017)	64.7		20.8	73.8	3

More than half the judges at the subordinate court level were women. One out of 3 High Court judges is a woman.

Infrastructure

Courthall shortfall (% , 2016-17, Mar 2018)	26.8		46.0	0.0	3
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Workload

Cases pending (5-10 years) (sub. court) (% , Aug 2018)	0.28		15.25	0.28	1
Cases pending (10+ years) (sub. court) (% , Aug 2018)	0.14		10.78	0.14	1
Average High Court pendency (years, Sep 2017)	1.7		3.0	1.3	2
Average sub. court pendency (years, Aug 2017)	5.9		6.3	2.7	5
Case clearance rate (High Court) (% , 2016-17)	75		75	110	5
Case clearance rate (sub. court) (% , 2016-17)	97		57	106	3

Trends

Cases pending (per High Court judge) (% , FY '13-'17)	15.4		15.4	-19.2	6
Cases pending (per sub. court judge) (% , FY '13-'17)	-3.5		21.4	-4.5	2
Total cases pending (High Court) (% , FY '13-'17)	22.2		22.2	-17.9	6
Total cases pending (sub. court) (% , FY '13-'17)	3.5		40.4	2.3	2
Judge vacancy (High Court) (pp, FY '13-'17)	-5.00		6.52	-5.00	1
Judge vacancy (sub. court) (pp, FY '13-'17)	0.68		5.68	-6.88	6
Case clearance rate (High Court) (pp, FY '13-'17)	-2.87		-4.16	4.86	4
Case clearance rate (sub. court) (pp, FY '13-'17)	-0.43		-9.45	2.06	4
Difference in spend: judiciary vs state (pp, FY '12-'16)	8.16		-3.08	36.00	1

Over 5 years, at the High Court level, total number of cases pending and cases pending per judge have increased, though vacancies have reduced.

Data sources: Court News, Supreme Court of India; National Judicial Data Grid; eCourts Services; Websites of High Courts; Approaches to Justice in India: A Report by DAKSH; Combined Finance and Revenue Accounts of the Union and State Governments in India, Comptroller and Auditor General of India; Primary Census Abstract, Census 2011; Application under Right to Information (RTI) Act filed by Vidhi Centre for Legal Policy; Open Budgets India; Department of Justice.

Notes: 1. Data for 'Aug 2018' is as of August 23, 2018; for 'Sep 2017' is as of September 19, 2017; for 'Aug 2017' is as of August 29, 2017. 2. Sub. court: subordinate court. 3. pp: percentage points (the difference between two percentages). 4. NA: Not available. 5. CY: Calendar year; FY: Financial year.



LEGAL AID

RANK IN CATEGORY

4th

SCORE (Out of 10)



3.30

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Budgets

	State value	State score (out of 10)	Worst value	Best value	State rank
NALSA fund utilised (% , 2017-18)	31		7	95	5
State's share in legal aid spend (% , 2017-18)	48		13	48	1

Human Resources

DLSA secretary vacancy (% , 2019)	100.0		100.0	0.0	4
PLVs per lakh population (number, Jan 2019)	70.3		13.4	84.3	3
Sanctioned secretaries as % of DLSAs (% , 2019)	0		0	100	2

High representation of women among legal aid providers.

Diversity

Women panel lawyers (% , Jan 2019)	46.9		15.4	53.7	2
Women PLVs (% , Jan 2019)	52.0		27.1	66.3	2

Infrastructure

DLSAs as % of state judicial districts (% , 2019)	100		63	157	1
Villages per legal services clinic (number, 2017-18)	141.7		141.7	2.5	6
Legal services clinic per jail (number, 2017-18)	0.00		0.00	2.50	4

No legal services clinics in either of the 2 jails in the state.

Workload

PLA cases: settled as % of received (% , 2017-18)	0		0	83	4
Total LAs: Pre-litigation cases disposed (% , 2017-18) *	44.0		3.0	96.8	5
SLSA LAs: Pre-litigation in cases taken up (% , 2017-18) **	19.0		0.0	27.7	2

Data sources: National Legal Services Authority (NALSA); Primary Census Abstract, Census 2011; Prison Statistics India (PSI), National Crime Records Bureau (NCRB).

Notes: 1. DLSA: District Legal Services Authority; LA: Lok Adalat; PLA: Permanent Lok Adalat; PLV: Para-Legal Volunteer; SLSA: State Legal Services Authority.

Full indicators: * NLAs + SLSA LAs: Share of pre-litigation cases in disposed cases (% , 2017-18); ** SLSA LAs: Pre-litigation cases disposed as % of total cases taken up (% , 2017-18).



About India Justice Report

The India Justice Report 2019 provides the first comprehensive quantitative index that ranks the capacity of the formal justice system operating in various states on their police, prisons, judiciary and legal aid. This ranking was supported and facilitated by Tata Trusts in partnership with DAKSH, Commonwealth Human Rights Initiative, Common Cause, Centre for Social Justice, Vidhi Centre for Legal Policy and TISS-Prayas.

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Data and design: How India Lives