

## Gujarat

Best (Ranks 1-6) Middle (Ranks 7-12)

Worst (Ranks 13-18)

	Rank among 18 large & mid-sized states							
	IJR 1 (2019)	IJR 2 (2020)	IJR 3 (2022)	IJR 4 (2025) NEW				
Overall	8	6	4	11				
Police	12	8	8	9				
Prisons	9	10	6	9				
Judiciary	7	8	9	14				
Legal Aid	6	9	3	13				



Rank among 18 large & mid-sized states								
IJR 1	IJR 2	IJR 3	IJR 4					
12	8	8	9					
IIR 4 Score (out of 10)								

**READING THE DATA:** This page shows the state's performance over 4 IJRs and how it compares, on each indicator, against the 17 other large and mid-sized states. The state's position in each indicator is also shown through 3 colour bands. The more the blue bands, the better. 'Best value' and 'worst value' are the highest and lowest results in that indicator.

Budgets		Indicator	IJR 1	IJR 2	IJR 3		IJR 4 NEW	
2 Share of training budget in police budget (%) 3 Training budget utilization (%) 4 Spend on training per personnel (Rs) 5 Modernisation fund used (%) 4 9 27 100 4 6 99 (KA) 5 Modernisation fund used (%) 4 9 27 100 4 6 99 (KA) 5 Modernisation fund used (%) 4 9 27 100 4 6 99 (KA) 3 2 (WB) 5 Modernisation fund used (%) 4 9 27 100 4 6 99 (KA) 3 2 (WB) 5 Modernisation fund used (%) 6 Constables, occuncy (%) 8 Officers, accouncy (%) 8 Officers in civil police (%) 9 Modernisation fund used (%) 9 Modernisation fund (%		Budgets	Value	Value	Value	Value	Best value	Worst value
2 Share of training budget till police budget (%) 3 Training budget utilization (%) 4 Spend on training per personnel (Rs) 5 Modernisation fund used (%) 49 27 100    Human Resources	1	Spend on police per person (Rs)	567	701	761	1,581	2,604 (PB)	774 (BH)
Spend on training per personnel (Rs)	2	Share of training budget in police budget (%)			0.98			` '
## Spend on training per personnel (Rs)  ## Modernisation fund used (%)  ## Human Resources    Constables, vacancy (%)   Officers, vacancy (%)   Officers, vacancy (%)   Officers, vacancy (%)   Officers in civil police (%)   Admin staff vacancy in forensics (%)   Officers in civil police (%)   Officer in civil police (%	3	Training budget utilization (%)			100.0	82.6	98.7 (GJ)	34.2 (WB)
Human Resources	4	Spend on training per personnel (Rs)		5,232	5,847	7,614		125 (WB)
Human Resources   Constables, vacancy (%)   26.7   22.6   22.1   27.8   1.2 (KA)   51.8 (RI)   51.6 (RI)   51.8	5	Modernisation fund used (%)	49					
Constables, vacancy (%)   31.5   20.8   26.9   21.0   0.6 (UK)   40.7 (WB)   7 Officers, vacancy (%)   26.7   22.6   22.1   27.8   1.2 (KA)   51.8 (RJ)   8 Officers in civil police (%)   18.9   18.1   18.15   12.6   29.5 (WB)   9.6 (TN)   3 Admin staff vacancy in forensics (%)       0.0   0.0 (CHXL)   88.9 (MP)   10   Scientific staff vacancy in forensics (%)         53.7   3.7 (KL)   91.0 (TS)   1.2   Share of women in police (%)   7.2   11.7   16.3   7.6   23.7 (BH)   7.1 (MP)   12   Share of women in officers (%)   120   163   131   97   131 (GJ)   39 (UP)   14   SC constables, actual to reserved ratio (%)     124   109   96   125 (TN)   69 (HR)   15   ST officers, actual to reserved ratio (%)     124   109   96   125 (TN)   69 (HR)   15   ST constables, actual to reserved ratio (%)     99   86   113   245 (BH)   0.02 (PB)   16   ST constables, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)   18   0BC constables, actual to reserved ratio (%)     79   111   158   188 (OD)   63 (WB)   116 (ST CH)   150							ì	Ì
7 Officers, vacancy (%) 8 Officers in civil police (%) 9 Admin staff vacancy in forensics (%) 9 Admin staff vacancy in forensics (%) 9 Constables, actual to reserved ratio (%) 10 SC officers, actual to reserved ratio (%) 11 ST officers, actual to reserved ratio (%) 12 SC onstables, actual to reserved ratio (%) 13 SC officers, actual to reserved ratio (%) 14 SC constables, actual to reserved ratio (%) 15 ST officers, actual to reserved ratio (%) 16 ST constables, actual to reserved ratio (%) 17 OBC officers, actual to reserved ratio (%) 18 OBC officers, actual to reserved ratio (%) 19 OBC officers, actual to reserved ratio (%) 10 OBC onstables, actual to reserved ratio (%) 10 OBC onstables, actual to reserved ratio (%) 11 OBC onstables, actual to reserved ratio (%) 18 OBC onstables, actual to reserved ratio (%) 19 OBC officers, actual to reserved ratio (%) 20 Population per police station (urban) (Number) 21 Area per police station (urban) (Number) 22 Population per police station (urban) (Number) 23 Services provided by state's citizen portals (%) 24 Area per police station (urban) (Sq km) 25 Services provided by state's citizen portals (%) 26 Police stations with CCTVs (%) 27 Population per civil police (Number) 28 Women in total police (Number) 29 Population per civil police (Number) 20 Population per civil police (Number) 21 OBC onstables, actual to reserved ratio (%) 21 Area per police station (urban) (Sq km) 22 Services provided by state's citizen portals (%) 23 Services provided by state's citizen portals (%) 24 Personnel per training institute (Number) 25 Police stations with CCTVs (%) 26 Police stations with CCTVs (%) 27 Population per civil police (Number) 28 Women in total police (Number) 29 Women officers in total officers (%) 30 Constable vacancy (%) 31 Officer vacancy (%) 32 Oconstable vacancy (%) 33 Oconstable vacancy (%) 34 Oconstable vacancy (%) 35 Oconstable vacancy		Human Resources						
18.9   18.1   18.15   12.6   29.5 (WB)   9.6 (TN)   9.6 (TN)   9.6 (TN)   10   2.5 cientific staff vacancy in forensics (%)     53.7   3.7 (KL)   91.0 (TS)   11   2.5 cientific staff vacancy in forensics (%)     53.7   3.7 (KL)   91.0 (TS)   12   2.5 kpare of women in police (%)   5.6   8.97   10.0   9.3   20.1 (TN)   2.7 (KL)   13   3.5 coefficers, actual to reserved ratio (%)     124   109   10.5 (To)   10.0 (TS)   10.	6	Constables, vacancy (%)	31.5	20.8	26.9	21.0	0.6 (UK)	40.7 (WB)
Admin staff vacancy in forensics (%)	7	Officers, vacancy (%)	26.7	22.6	22.1	27.8	1.2 (KA)	51.8 (RJ)
Diversity	8	Officers in civil police (%)	18.9	18.1	18.15	12.6	29.5 (WB)	9.6 (TN)
Diversity   11   Share of women in police (%)   7.2   11.7   16.3   7.6   23.7 (BH)   7.1 (MP)   12   Share of women in officers (%)   5.6   8.97   10.0   9.3   20.1 (TN)   2.7 (KL)   13   SC officers, actual to reserved ratio (%)   120   163   131   97   131 (G)   39 (UP)   14   SC constables, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   16   ST constables, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   16   ST constables, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   16   ST constables, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   17   08C officers, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)   18   08C constables, actual to reserved ratio (%)     79   111   158   188 (OD)   63 (WB)   187 (WB)   188 (OD)   63 (WB)   188 (OD)   63 (WB)   188 (OD)   63 (WB)   188 (OD)   63 (WB)   188 (OD)   64 (RJ)   188 (OD)   188 (ND)   188	9	Admin staff vacancy in forensics (%)				0.0	0.0 (CH/KL)	88.9 (MP)
11   Share of women in police (%)   7.2   11.7   16.3   5.6   8.97   10.0   9.3   20.1 (TN)   2.7 (KL)   13   SC officers, actual to reserved ratio (%)   120   163   131   109   96   125 (TN)   69 (HR)   15   ST officers, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   16   ST constables, actual to reserved ratio (%)   39.4   66   76   70   70   70   70   70   70	10	Scientific staff vacancy in forensics (%)				53.7	3.7 (KL)	91.0 (TS)
11   Share of women in police (%)   7.2   11.7   16.3   5.6   8.97   10.0   9.3   20.1 (TN)   2.7 (KL)   13   SC officers, actual to reserved ratio (%)   120   163   131   109   96   125 (TN)   69 (HR)   15   ST officers, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   16   ST constables, actual to reserved ratio (%)   39.4   66   76   70   70   70   70   70   70								
12   Share of women in officers (%)   5.6   8.97   10.0   9.3   20.1 (TN)   2.7 (KL)   13   SC officers, actual to reserved ratio (%)   120   163   131   97   131 (GJ)   39 (UP)   14   SC constables, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   16   ST constables, actual to reserved ratio (%)     99   86   113   245 (BH)   0.02 (PB)   17   OBC officers, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)   18   OBC constables, actual to reserved ratio (%)     79   111   158   188 (OD)   63 (WB)   116   158   188 (OD)   63 (WB)   117   158   188 (OD)   63 (WB)   118   158   188 (OD)   63 (WB)   118   158   158 (OD)   63 (WB)   118   158   158 (OD)   63 (WB)   118   158   158 (OD)   63 (WB)   158 (OD)   15		Diversity						
13   SC officers, actual to reserved ratio (%)   120   163   131   97   131 (G)   39 (UP)     14   SC constables, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)     15   ST officers, actual to reserved ratio (%)   99   86   113   245 (BH)   0.02 (PB)     17   OBC officers, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)     18   OBC constables, actual to reserved ratio (%)   79   111   158   188 (OD)   63 (WB)     19   Population per police station (rural) (Number)   2,40,608   2,99,159   2,88,788   99,817   45,211 (OD)   283,301 (GJ)     21   Area per police station (urban) (Sq km)   377   413   414   372   85 (KL)   647 (RJ)     22   Area per police station (urban) (Sq km)   69.2   69.2   62.8   39.7   10.6 (TS)   64.9 (KL)     23   Services provided by state's citizen portals (%)   71.0   91.0   91.0     24   Personnel per training institute (Number)   22,285   24,516   6,678   2,608 (TS)   38,882 (UP)     25   Police stations with CCTVs (%)   83   94.3   100 (Multiple)   21.5 (JH)     26   Police stations with women help desks (%)   139.7   189.7   55.4   30.2   280.2 (AP)   -5.4 (KL)     27   Population per civil police (Number)   1032   1048   991   760   504 (PB)   1,522 (BH)     Trends   139.7   189.7   55.4   30.2   280.2 (AP)   -5.4 (KL)     29   Women officers in total officers (%)   77.7   107.5   80.7     30   Constable vacancy (%)   -2.8.7   -45.1   84.0   27.7   -7.38 (KA)   320.7 (OD)     31   Officer vacancy (%)   -2.8.7   -45.1   84.0   27.7   -7.38 (KA)   320.7 (OD)	11	Share of women in police (%)	7.2	11.7	16.3	7.6	23.7 (BH)	7.1 (MP)
14   SC constables, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)   15   ST officers, actual to reserved ratio (%)   99   86   113   245 (BH)   0.02 (PB)   17   OBC officers, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)   18   OBC constables, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)   18   OBC constables, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)   158   188 (OD)   63 (WB)   19   Population per police station (urban) (Number)   2.40,608   2.99.159   2.88,788   23,992 (KL)   301,130 (WB)   2.40,608   2.99.159   2.88,788   2.3992 (KL)   301,130 (WB)   2.40,608   2.99.159   2.88,788   2.3992 (KL)   301,130 (WB)   2.40,608   2.99.159   2.88,788   39.817   45,211 (OD)   283,301 (GJ)   283,30	12	Share of women in officers (%)	5.6	8.97	10.0	9.3	20.1 (TN)	
15   ST officers, actual to reserved ratio (%)   70   91   95   70   193 (KA)   0.1 (PB)     16   ST constables, actual to reserved ratio (%)   99   86   113   245 (BH)   0.02 (PB)     17   OBC officers, actual to reserved ratio (%)   39.4   66   76   121   155 (PB)   26 (RJ)     18   OBC constables, actual to reserved ratio (%)   79   111   158   188 (OD)   63 (WB)	13	SC officers, actual to reserved ratio (%)	120	163	131	97	131 (GJ)	39 (UP)
16 ST constables, actual to reserved ratio (%) 17 OBC officers, actual to reserved ratio (%) 18 OBC constables, actual to reserved ratio (%) 19 Population per police station (rural) (Number) 20 Population per police station (urban) (Number) 21 Area per police station (urban) (Sq km) 22 Area per police station (urban) (Sq km) 23 Services provided by state's citizen portals (%) 24 Personnel per training institute (Number) 25 Police stations with CCTVs (%) 26 Population per civil police (Number) 27 Population per civil police (Number) 28 Women in total police (%) 29 Women officers in total officers (%) 30 Constable vacancy (%) 31 Officer vacancy (%) 32 Services provided by state's citizen portals (%) 39 Services provided by state's citizen portals (%) 30 Constable vacancy (%) 30 Constable va	14	SC constables, actual to reserved ratio (%)		124	109	96	125 (TN)	69 (HR)
17 OBC officers, actual to reserved ratio (%)	15	ST officers, actual to reserved ratio (%)	70	91	95	70	193 (KA)	0.1 (PB)
18   OBC constables, actual to reserved ratio (%)	16	ST constables, actual to reserved ratio (%)		99	86	113	245 (BH)	0.02 (PB)
Infrastructure   19   Population per police station (rural) (Number)   2,40,608   2,99,159   2,88,788   377   413   414   414   372   85 (KL)   647 (RJ)   69.2   69.2   62.8   39.7   10.6 (TS)   64.9 (KL)   64.9 (KL)   66.678   2,608 (TS)   38,882 (UP)   25   Police stations with Women help desks (%)     67.1   7.0   91.0   7.0   7.0   91.0   7.0	17	OBC officers, actual to reserved ratio (%)	39.4	66	76	121	155 (PB)	26 (RJ)
Population per police station (rural) (Number)   69,251   79,289   80,200   2,40,608   2,99,159   2,88,788   99,817   45,211 (OD)   283,301 (GJ)   283,301	18	OBC constables, actual to reserved ratio (%)		79	111	158	188 (OD)	63 (WB)
Population per police station (rural) (Number)   69,251   79,289   80,200   2,40,608   2,99,159   2,88,788   99,817   45,211 (OD)   283,301 (GJ)   283,301								
20       Population per police station (urban) (Number)       2,40,608       2,99,159       2,88,788       99,817       45,211 (OD)       283,301 (GJ)         21       Area per police station (urban) (Sq km)       377       413       414       372       85 (KL)       647 (RJ)         22       Area per police station (urban) (Sq km)       69.2       69.2       62.8       39.7       10.6 (TS)       64.9 (KL)         23       Services provided by state's citizen portals (%)        71.0       91.0       87.6       90.9 (GJ)       45.0 (BH)         24       Personnel per training institute (Number)        22,285       24,516       6,678       2,608 (TS)       38,882 (UP)         25       Police stations with CCTVs (%)         83       94.3       100 (Multiple)¹       21.5 (JH)         26       Police stations with women help desks (%)         67.1       99.8       100 (Multiple)²       34.3 (TN)         Trends         28       Women in total police (Number)       139.7       189.7       55.4       30.2       280.2 (AP)       -5.4 (KL)         29       Women officers in total officers (%)       77.7       107.5       80.7       71.7								
21       Area per police station (rural) (Sq km)       377       413       414       372       85 (KL)       647 (RJ)         22       Area per police station (urban) (Sq km)       69.2       69.2       62.8       39.7       10.6 (TS)       64.9 (KL)         23       Services provided by state's citizen portals (%)        71.0       91.0       87.6       90.9 (GJ)       45.0 (BH)         24       Personnel per training institute (Number)        22,285       24,516       6,678       2,608 (TS)       38,882 (UP)         25       Police stations with CCTVs (%)         83       94.3       100 (Multiple)¹       21.5 (JH)         26       Police stations with women help desks (%)         67.1       99.8       100 (Multiple)²       34.3 (TN)         Workload         27       Population per civil police (Number)       1032       1048       991       760       504 (PB)       1,522 (BH)         Trends         28       Women in total police (%)       139.7       189.7       55.4       30.2       280.2 (AP)       -5.4 (KL)         29       Women officers in total officers (%)       77.7       107.5       80.7       71.7								
22       Area per police station (urban) (Sq km)       69.2       69.2       62.8       39.7       10.6 (TS)       64.9 (KL)         23       Services provided by state's citizen portals (%)        71.0       91.0       87.6       90.9 (GJ)       45.0 (BH)         24       Personnel per training institute (Number)        22,285       24,516       6,678       2,608 (TS)       38,882 (UP)         25       Police stations with CCTVs (%)         83       94.3       100 (Multiple)¹       21.5 (JH)         26       Police stations with women help desks (%)         67.1       99.8       100 (Multiple)²       34.3 (TN)         Trends         28       Women in total police (%)       139.7       189.7       55.4       30.2       280.2 (AP)       -5.4 (KL)         29       Women officers in total officers (%)       77.7       107.5       80.7       71.7       287.7 (BH)       -39.5 (UK)         30       Constable vacancy (%)       -28.7       -45.1       84.0       27.7       -73.8 (KA)       320.7 (OD)         31       Officer vacancy (%)       -20.8       -25.7       2.3       -7.6       -95.0 (KA)       387.9 (UP) <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
23 Services provided by state's citizen portals (%) 24 Personnel per training institute (Number) 25 Police stations with CCTVs (%) 26 Police stations with women help desks (%)  27 Population per civil police (Number)  1032 1048 991  28 Women in total police (%)  29 Women officers in total officers (%)  20 Constable vacancy (%)  30 Cficer vacancy (%)  21 Services provided by state's citizen portals (%)  71.0 91.0  22,285 24,516  6,678 2,608 (TS) 38,882 (UP)  6,678 2,608 (TS) 38,882 (UP)  100 (Multiple)  100 (Multiple)  100 504 (PB) 1,522 (BH)  100 Constable vacancy (%)  139.7 189.7 55.4  71.7 287.7 (BH) -39.5 (UK)  27.7 -73.8 (KA) 320.7 (OD)  28.7 -45.1 84.0  -20.8 -25.7 2.3 -7.6 -95.0 (KA) 387.9 (UP)								
24       Personnel per training institute (Number)        22,285       24,516       6,678       2,608 (TS)       38,882 (UP)         25       Police stations with CCTVs (%)         83       100 (Multiple)¹       21.5 (JH)         26       Police stations with women help desks (%)         67.1       99.8       100 (Multiple)²       34.3 (TN)         Workload       1032       1048       991       760       504 (PB)       1,522 (BH)         Trends       139.7       189.7       55.4       30.2       280.2 (AP)       -5.4 (KL)         29       Women officers in total officers (%)       77.7       107.5       80.7       71.7       287.7 (BH)       -39.5 (UK)         30       Constable vacancy (%)       -28.7       -45.1       84.0       27.7       -73.8 (KA)       320.7 (OD)         31       Officer vacancy (%)       -20.8       -25.7       2.3       -7.6       -95.0 (KA)       387.9 (UP)			69.2					1
25   Police stations with CCTVs (%)       83   94.3   100 (Multiple)\(^1\)   21.5 (JH)   22.5 (JH)   26   Police stations with women help desks (%)       67.1   99.8   100 (Multiple)\(^1\)   34.3 (TN)   34.3								
26 Police stations with women help desks (%)  Workload  27 Population per civil police (Number)  1032 1048 991  760 504 (PB) 1,522 (BH)  Trends  28 Women in total police (%) 29 Women officers in total officers (%) 30 Constable vacancy (%) 31 Officer vacancy (%) 32 34.3 (TN)  34.3 (TN)  36 70 504 (PB) 1,522 (BH)  770 107.5 80.7 71.7 287.7 (BH) -39.5 (UK)  77.7 107.5 80.7 71.7 287.7 (BH) -39.5 (UK)  77.8 45.1 84.0 27.7 -73.8 (KA) 320.7 (OD)  31 Officer vacancy (%) 387.9 (UP)		_						
Workload   27   Population per civil police (Number)   1032   1048   991   760   504 (PB)   1,522 (BH)     Trends   28   Women in total police (%)   139.7   189.7   55.4   30.2   280.2 (AP)   -5.4 (KL)		. ,						
27       Population per civil police (Number)       1032       1048       991       760       504 (PB)       1,522 (BH)         Trends       28       Women in total police (%)       139.7       189.7       55.4       30.2       280.2 (AP)       -5.4 (KL)         29       Women officers in total officers (%)       77.7       107.5       80.7       71.7       287.7 (BH)       -39.5 (UK)         30       Constable vacancy (%)       -28.7       -45.1       84.0       27.7       -73.8 (KA)       320.7 (OD)         31       Officer vacancy (%)       -20.8       -25.7       2.3       -7.6       -95.0 (KA)       387.9 (UP)	26	Police stations with women help desks (%)			67.1	99.8	100 (Multiple) <sup>2</sup>	34.3 (TN)
27       Population per civil police (Number)       1032       1048       991       760       504 (PB)       1,522 (BH)         Trends       28       Women in total police (%)       139.7       189.7       55.4       30.2       280.2 (AP)       -5.4 (KL)         29       Women officers in total officers (%)       77.7       107.5       80.7       71.7       287.7 (BH)       -39.5 (UK)         30       Constable vacancy (%)       -28.7       -45.1       84.0       27.7       -73.8 (KA)       320.7 (OD)         31       Officer vacancy (%)       -20.8       -25.7       2.3       -7.6       -95.0 (KA)       387.9 (UP)		Workland						
Trends  28 Women in total police (%)  29 Women officers in total officers (%)  30 Constable vacancy (%)  31 Officer vacancy (%)  139.7 189.7 55.4 30.2 280.2 (AP) -5.4 (KL)  77.7 107.5 80.7 71.7 287.7 (BH) -39.5 (UK)  -28.7 -45.1 84.0 27.7 -73.8 (KA) 320.7 (OD)  -20.8 -25.7 2.3 -7.6 -95.0 (KA) 387.9 (UP)	27		1022	1040	004	700	E0.4 (DD)	4 F22 (DLI)
28       Women in total police (%)       139.7       189.7       55.4       30.2       280.2 (AP)       -5.4 (KL)         29       Women officers in total officers (%)       77.7       107.5       80.7       71.7       287.7 (BH)       -39.5 (UK)         30       Constable vacancy (%)       -28.7       -45.1       84.0       27.7       -73.8 (KA)       320.7 (OD)         31       Officer vacancy (%)       -20.8       -25.7       2.3       -7.6       -95.0 (KA)       387.9 (UP)	2/	Population per civil police (Number)	1032	1048	991	/60	504 (PB)	1,522 (BH)
29       Women officers in total officers (%)       77.7       107.5       80.7       71.7       287.7 (BH)       -39.5 (UK)         30       Constable vacancy (%)       -28.7       -45.1       84.0       27.7       -73.8 (KA)       320.7 (OD)         31       Officer vacancy (%)       -20.8       -25.7       2.3       -7.6       -95.0 (KA)       387.9 (UP)		Trends						
29       Women officers in total officers (%)       77.7       107.5       80.7       71.7       287.7 (BH)       -39.5 (UK)         30       Constable vacancy (%)       -28.7       -45.1       84.0       27.7       -73.8 (KA)       320.7 (OD)         31       Officer vacancy (%)       -20.8       -25.7       2.3       -7.6       -95.0 (KA)       387.9 (UP)	28	Women in total police (%)	139.7	189.7	55.4	30.2	280.2 (AP)	-5.4 (KL)
30 Constable vacancy (%)		, , ,						
31 Officer vacancy (%) -20.8 -25.7 2.3 -7.6 -95.0 (KA) 387.9 (UP)								
		-						
32   Difference in spend: police vs state (pp)   -1.42   1.53   1.33   0.64   3.82 (WB)   -6.14 (OD)	32	Difference in spend: police vs state (pp)	-1.42	1.53	1.33	0.64	3.82 (WB)	-6.14 (OD)

**Data period:** January 2023 except indicator 1 (2022-23), indicators 2 to 5 (2021-22), indicator 23 (2024), indicators 28 to 31 (CY '18-'22) and indicator 32 (FY '19-'23).

General notes: i. Indicators highlighted in yellow are new in IJR 4. ii. pp: percentage points (the difference between two percentages). iii. NA: Not available. iv. CY: Calendar year;

FY: Financial year. v. SC: Scheduled castes; ST: Scheduled tribes; OBC: Other backward classes. vi. Civil police includes district armed reserve police. vii. In 'best value' and 'worst value' columns, state names have been abbreviated i.e BR for Bihar, GJ for Gujarat etc.

State notes: 1. BH/UK/WB. 2. PB/OD/WB.

## PRISONS

 Rank among 18 large & mid-sized states

 IJR 1
 IJR 2
 IJR 3
 IJR 4

 9
 10
 6
 9

 IJR 4 Score (out of 10)
 5.26

**READING THE DATA:** This page shows the state's performance over 4 IJRs and how it compares, on each indicator, against the 17 other large and mid-sized states. The state's position in each indicator is also shown through 3 colour bands. The more the blue bands, the better. 'Best value' and 'worst value' are the highest and lowest results in that indicator.

Best (Ranks 1-6) Middle (Ranks 7-12) Worst (Ranks 13-18)

	Indicator	IJR 1	IJR 2	IJR 3		IJR 4 NEW	
	Budgets	Value	Value	Value	Value	Best value	Worst value
1	Spend per inmate (Rs)	24,843	21,585	20,962	25,682	267,673 (AP)	17,219 (MH)
2	Prison budget utilized (%)	94.6	80.1	91.8	99.1	100.0 (TN)	71.4 (BH)
	Human Resources						
3	Officers, vacancy (%)	38.3	41.9	30.0	42.5	8.8 (TS)	69.0 (UK)
4	Cadre staff, vacancy (%)	32.2	24.7	34.0	37.6	7.2 (TN)	64.8 (JH)
5	Correctional staff, vacancy (%)	75.0	75.0	44.4	44.4	0.0 (TS)	100.0 (HR, PB)
6	Medical staff, vacancy (%)	30.1	28.7	14.7	28.6	12.4 (TN)	65.1 (WB)
7	Medical officers, vacancy (%)	19.5	15.4	12.5	15.2	4.5 (AP)	90.0 (UK)
8	Personnel trained (%)		13.1	28.1	14.5	66.4 (KA)	0.8 (CH)
	Diversity						
9	Women in prison staff (%)	5.5	6.2	7.2	7.3	32.9 (KA)	1.8 (HR)
	Infrastructure						
10	Prison occupancy (%)	100.4	109.64	118.6	118	77 (TN)	183 (UK)
11	Share of jails with 150-250% occupancy (%)				25.0	2.2 (OD)	42.1 (KL)
12	Share of jails with 250%-plus occupancy (%)				0.0	0.0 (Multiple) <sup>1</sup>	36.4 (UP)
13	Undertrials detained for 1-3 years (%)			23.5	26.2	6.6 (AP)	27.2 (HR)
14	Jails with V-C facility (%)		80	93.75	88	100 (Multiple) <sup>2</sup>	63 (RJ)
	Workload						
15	Inmates per officer (Number)	134	166	55	64	22 (TN)	409 (JH)
16	Inmates per cadre staff (Number)	8.2	7.43	9.4	9.8	5.5 (AP)	25.9 (JH)
17	Inmates per correctional staff (Number)	12,438	15,089	3,319	3,322	213 (OD)	24,659 (RJ)
18	Inmates per medical officer (Number)			593	593	345 (AP)	6,858 (UK)
19	Women inmates per woman medical officer (Number)				NA <sup>3</sup>	39 (AP)	2,405 (UP)
	Trends						
20	Officer vacancy (%)	-19.7	-1.6	-22.9	-6.8	-69.3 (OD)	677.9 (TS)
21	Cadre staff vacancy (%)	-40.8	9.7	35.7	18.8	-56.3 (TN)	362.4 (OD)
22	Share of women in prison staff (%)	105.7	18.4	32.5	18.0	86.3 (UP)	-66.2 (HR)
23	Inmates per prison officer (%)	-3.1	2.9	-10.8	-8.7	-14.6 (KA)	11.7 (UK)
24	Inmates per cadre staff (%)	-6.8	0.1	4.4	8.0	-7.8 (KA)	13.6 (BH)
25	Share of undertrial prisoners (pp)	1.1865	0.41	1.25	0.54	0.01 (MP)	3.90 (PB)
26	Spend per inmate (%)	11.0	3.6	-2.9	4.8	58.6 (UK)	-6.84 (WB)
27	Prison budget used (pp)	-0.56	-1.12	-0.56	0.21	4.26 (KA)	-3.57 (TS)
28	Difference in spend: prisons vs state (pp)	-21.76	-2.43	16.66	-1.04	254.71 (UK)	-5.44 (AP)

Data period: December 2022, except indicators 1 and 2 (2022-23), indicator 8 (2022), indicators 20 to 25 (CY '18-'22), and indicators 26 to 26 (FY '19-'23).

General notes: i. Indicators highlighted in yellow are new in IJR 4. ii. pp: percentage points (the difference between two percentages). iii. NA: Not available. iv. CY: Calendar year; FY: Financial year. v. In 'best value' and 'worst value' columns, state names have been abbreviated i.e BR for Bihar, GJ for Gujarat etc.

State notes: 1. AP/GJ/HR/KA/KL/OD/PB/TN/TS. 2. BH/CH/HR/UK/WB. 3. PSI shows 0 women medical officers.



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IJR 1	IJR 2	IJR 3	IJR 4					
7	8	9	14					
IIB 4 Score (out of 10)								

**READING THE DATA:** This page shows the state's performance over 4 IJRs and how it compares, on each indicator, against the 17 other large and mid-sized states. The state's position in each indicator is also shown through 3 colour bands. The more the blue bands, the better. 'Best value' and 'worst value' are the highest and lowest results in that indicator.

Best (Ranks 1-6) Middle (Ranks 7-12) Worst (Ranks 13-18)

	Indicator	IJR 1	IJR 2	IJR 3		IJR 4 NEW	
	Budgets	Value	Value	Value	Value	Best value	Worst value
1	Per capita spend on judiciary (Rs)	109	130	139	177	343 (PB)	101 (BH)
	Human Resources						
2	Population per High Court judge (Number)			25,23,143	22,88,344	802,933 (KL)	3,836,147 (BH)
3	Population per sub. court judge (Number)	53,629	60,048	60,280	61,795	43,046 (PB)	114,334 (WB)
4	High Court judge vacancy (%)	38.9	46.6	46.2	38.5	4.3 (KL)	50.6 (UP)
5	Sub. court judge vacancy (%)	34.8	24.4	23.0	31.1	9.4 (UK)	31.1 (GJ)
6	High Court staff vacancy (%)	26.0	22.4	24.3	46.6	4.1 (KL)	46.6 (GJ)
	Diversity						
7	Women judges (High Court) (%)	9.4	14.8	21.4	25.0	33.3 (TS)	0.0 (UK)
8	Women judges (sub. court) (%)	15.1	16.8	19.5	20.8	55.3 (TS)	20.8 (GJ)
9	SC judges, actual to reserved (sub. court) (%)			108	97	111 (AP)	18 (OD)
10	ST judges, actual to reserved (sub. court) (%)			2	2	111 (A) )	0 (PB)
11	OBC judges, actual to reserved (sub. court) (%)			55	47	168 (KA)	0 (WB)
11	Obe judges, detaul to reserved (sub. court) (70)			33	47	100 (NA)	0 (۷۷۵)
	Infrastructure						
12	Courthall shortfall (%)	16.5	-0.4	1.1	12.3	-11.0 (MH)	25.4 (HR)
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	Workload						
13	Cases pending above 3 years (High Court) (%)				57.0	42.7 (KA)	71.0 (UP)
14	Cases pending above 3 years (sub. court) (%)				33.7	23.9 (PB)	70.7 (BH)
15	Case clearance rate (High Court) (%)	98	82.0	92	95	129 (JH)	75 (UK)
16	Case clearance rate (sub. court) (%)	129	112	117	103	113 (KL)	64 (WB)
	Trends						
17	Cases pending (per High Court judge) (%)	-3.3	10.3	8.6	3.3	-11.5 (TS)	13.7 (UK)
18	Cases pending (per sub. court judge) (%)	-7.2	-6.6	0.4	0.2	-1.3 (BH)	10.0 (WB)
19	Total cases pending (High Court) (%)	1.4	8.1	7.6	6.0	-4.4 (RJ)	8.9 (MH)
20	Total cases pending (sub. court) (%)	-2.7	-8.3	0.9	-0.1	-0.1 (GJ)	12.1 (UK)
21	Judge vacancy (High Court) (%)	19.0	59.9	-2.1	-16.4	-82.1 (KL)	125.0 (UK)
22	Judge vacancy (sub. court) (%)	-3.1	-34.1	-3.6	28.2	-33.6 (UK)	119.9 (WB)
23	Case clearance rate (High Court) (pp)	-3.06	-1.88	1.08	2.73	9.83 (AP)	-3.59 (UK)
24	Case clearance rate (sub. court) (pp)	6.11	3.70	-1.43	-0.29	5.78 (HR)	-5.08 (WB)
25	Difference in spend: judiciary vs state (pp)	-1.45	3.96	0.16	-0.64	6.13 (RJ)	-1.67 (PB)

Data period: February 2025 except indicator 1 (2022-23), indicators 3, 5, 12, 13, 14 (January 2025), indicator 6 (June 2024), indicators 15 and 16 (2024), indicators 17 to 24: CY '20-'24, and indicator 25: FY '19-'23. General notes: i. Indicators highlighted in yellow are new in IJR 4. ii. Sub. court: subordinate court. iii. pp: percentage points (the difference between two percentages). iv. NA: Not available. v. CY: Calendar year; FY: Financial year, vi. SC: Scheduled castes; ST: Scheduled tribes; OBC: Other backward classes. vii. States and UTs that share a High Court have been assigned identical values for High Court indicators. These are Assam, Arunachal Pradesh Mizoram and Nagaland; Kerala and Lakshadweep; Maharashtra, Goa, D&N Haveli & Daman & Diu; Punjab, Haryana and Chandigarh; Tamil Nadu and Puducherry; West Bengal and Andaman & Nicobar Islands; Jammu & Kashmir and Ladakh. viii. In 'best value' and 'worst value' columns, state names have been abbreviated i.e BR for Bihar, GJ for Gujarat etc.





**READING THE DATA:** This page shows the state's performance over 4 IJRs and how it compares, on each indicator, against the 17 other large and mid-sized states. The state's position in each indicator is also shown through 3 colour bands. The more the blue bands, the better. 'Best value' and 'worst value' are the highest and lowest results in that indicator.

Best (Ranks 1-6) Middle (Ranks 7-12) Worst (Ranks 13-18)

	Indicator	IJR 1	IJR 2	IJR 3		IJR 4 NEW	
	Budgets	Value	Value	Value	Value	Best value	Worst value
1	State's share in legal aid budget (%)	79.7	84.5	88.5	87.3	93.4 (UP)	55.8 (WB)
2	State legal aid budget utilized (%)			93	78	147 (RJ)	52 (UK)
3	NALSA fund utilized (%)	71.7	81.8	77.2	69.5	110.4 (PB)	18.7 (UP)
4	Per capita spend on legal aid (Rs)				7.6	16.0 (HR)	1.9 (WB)
	Human Resources						
5	DLSA secretary vacancy (%)	12.5	24.2	12.5	0.0	0.0 (Multiple) <sup>1</sup>	50.0 (TN)
6	PLVs per lakh population (Number)	4.8	4.8	4.0	4.0	7.6 (KA)	1.1 (UP)
7	Sanctioned secretaries as % of DLSAs (%)	103	103	100	100	109 (MH)	93 (KL)
	Diversity						
8	Share of women in panel lawyers (%)	19.3	21.9	24.4	26.9	48.6 (KL)	14.2 (OD)
9	Women PLVs (%)	36.84	37.3	43.5	46.4	63.3 (KL)	26.7 (RJ)
10	Women DLSA secretaries (%)				NA <sup>4</sup>	69.2 (OD)	0.0 (RJ)
	Infrastructure						
11	DLSAs as % of state judicial districts (%)	94	100	100	100	105 (WB)	100 (Multiple) <sup>2</sup>
12	Presence of front offices in DLSAs (%)			100	100	100 (Multiple) <sup>3</sup>	32 (TS)
13	Legal services clinic per jail (Number)	1.78	1.63	1.81	1.97	1.97 (GJ)	0.68 (RJ)
14	Villages per legal services clinic (Number)	36.8	39.0	84.6	93.4	15.4 (KL)	19,567.0 (CH)
	Workload						
15	PLA cases: settled as % of received (%)	35.3	7.9	99.7	0.0	90.9 (CH)	0.0 (GJ)
16	SLSA LAs: Pre-litigation cases disposed (%)				1.8	100.0 (AP)	1.8 (GJ)
17	SLSA LAs: Pending cases disposed (%)				100.0	100.0 (GJ)	1.8 (RJ)

Data period: 2023-24 except indicators 1 to 4 (2022-23), indicators 5, 6 and 8 (March 2024), indicators 7, 9 and 10 (September 2024), and indicators 11 and 14 (December 2024).

General notes: i. Indicators highlighted in yellow are new in IJR 4. ii. pp: percentage points (the difference between two percentages). iii. NA: Not available. iv. CY: Calendar year; FY: Financial year. v. DLSA: District Legal Services Authority; LA: Lok Adalat; PLA: Permanent Lok Adalat; PLV: Para-Legal Volunteer; SLSA: State Legal Services Authority. vi. In 'best value' and 'worst value' columns, state names have been abbreviated i.e BR for Bihar, GJ for Gujarat etc.

State notes: 1. CH/GJ/HR/JH/KA/MH/PB/RJ/TS/UP/UK/WB. 2. AP/BH/CH/GJ/HR/JH/KA/KL/MH/OD/PB/RJ/TN/UF/UK. 3. AP/BH/CH/GJ/HR/JH/KA/KL/MH/OD/PB/RJ/TN/UK. 4. Data on women secretaries not available.

Data sources

Police: Data on Police Organizations, Bureau of Police Research and Development (BPR&D); Combined Finance and Revenue Accounts of the Union and State Governments in India, Comptroller and Auditor General of India; Union Budget documents; Digital Police Portal, Ministry of Home Affairs; National Commission on Population; Open Budgets India.

**Prisons:** Prison Statistics India (PSI), National Crime Records Bureau (NCRB); Combined Finance and Revenue Accounts of the Union and State Governments in India, Comptroller and Auditor General of India; Open Budgets India; Finance Division of Ministry of Home Affairs.

Judiciary: National Commission on Population, 2019; Combined Finance and Revenue Accounts of the Union and State Governments in India for 2022-2023, Comptroller and Auditor General of India; Finance Division of Ministry of Home Affairs; Department of Justice; Parliamentary questions; Supreme Court Annual Report (Volume 2 - High Courts) 2023-2024; National Judicial Data Grid.

Legal aid: National Legal Services Authority (NALSA); Primary Census Abstract, Census 2011; Prison Statistics India (PSI), National Crime Records Bureau (NCRB); National Commission on Population; State budget documents.

## **About India Justice Report 2025**



The India Justice Report (IJR) 2025 is India's first and only comprehensive quantitative index which uses government data to rank the capacity of 'pillars' of the formal justice system. First published in 2019, it continues to track improvements and persisting deficits in each state's structural and financial capacity to deliver justice based on quantitative measurements of budgets, human resources, infrastructure, workload, and diversity across police, judiciary, prisons and legal aid, and Human Rights Commissions for all 36 states and UTs. The IJR is a collaborative effort undertaken in partnership with DAKSH, Commonwealth Human Rights Initiative, Common Cause, Centre for Social Justice, Vidhi Centre for Legal Policy and TISS-Prayas.

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